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...vital to healthy aging

October 24, 2016

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National Coordinator for Health Information Technology
U.S. Department of Health and Human Services
Hubert H. Humphrey Building, Suite 729D
200 Independence Ave. SW
Washington, DC 20201

Submitted electronically on http://www.healthit.gov

RE: ONC 2017 Draft Interoperability Standards Advisory Comments

Dear Dr. Washington:

The DefeatMalnutrition.Today coalition appreciates the opportunity to comment on the 2017 Interoperability Standards Advisory. DefeatMalnutrition.Today is a coalition with over 45 members who are committed to defeating older adult malnutrition. This is a diverse alliance of community, healthy aging, nutrition, advocacy, health care professional, faith-based, and private sector stakeholders and organizations who share the goals of achieving the recognition of malnutrition as a key indicator and vital sign of older adult health and working to achieve a greater focus on malnutrition screening and intervention through regulatory and/or legislative change across the nation's health care system.

Advancing Better Care for Older Adults

We are committed to supporting improved health through quality nutrition care based upon evidence-based scientific guidance. We commend the work of the Academy of Nutrition and Dietetics, Health Level 7, the Office of the National Coordinator (ONC) and other key stakeholders to integrate nutrition content in U.S. health information technology and to align nutrition care terms across care settings.

An important highlight of our comments relate to the Malnutrition Quality Improvement Initiative (MQii) The MQii began in 2013 when a variety of stakeholder organizations highlighted gaps in existing malnutrition care and the impact of these gaps on patient outcomes. Based on the results of subsequent literature reviews, landscape assessments, engagements with key stakeholders, and best practices research, the MQii was established in partnership with the Academy of Nutrition and Dietetics (Academy), Avalere Health, and other multi-disciplinary stakeholders providing guidance through key technical expert and advisory roles. The engagement was undertaken to advance evidence-based, high-quality patient-driven care for hospitalized older adults (age 65 and older) who are malnourished or at-risk for malnutrition.

Malnutrition is a patient-safety risk and an independent predictor of negative patient outcomes, including increased mortality, longer length of hospital stay, increased readmissions, and greater hospitalization costs, as discussed below. Further, the morbidity, mortality, and direct medical costs related to Disease-Associated Malnutrition (DAM) impose a substantial social burden, with U.S. costs estimated to be \$51.3 billion for individuals aged 65 years and older. Importantly malnutrition is a burden to patients, families, and caregivers as it can lead to increased disability and decreased independence, often further exacerbated by age-related sarcopenia. Early malnutrition identification and treatment are critical to improving these and other poor health outcomes and inclusion of nutrition content in interoperability standards is necessary for provider's to ensure prompt treatment and continuity of care.

In addition, hospitalized patients at risk of malnutrition are more likely to be discharged to another facility or require ongoing healthcare services after being discharged from the hospital, compared to patients who are not at risk for malnutrition.^{1,2} Hospitalized malnourished patients, those at risk for malnutrition, and patients who experience declines in their nutritional status while hospitalized all have higher healthcare costs than well-nourished patients, patients not at risk for malnutrition, and patients who remain properly nourished during their hospitalizations, respectively.^{10,13,3}

There is increasing evidence that malnutrition can negatively impact patient outcomes. In September 2016 AHRQ released a new statistical brief presenting national data on U.S. hospital discharges involving malnutrition demonstrating the significant burden that hospitalized patients with malnutrition face. Patients tend to be older, have up to 100% longer lengths of stay, and 100% costlier episodes of inpatient care (up to \$25,000 vs. \$12,500), were half as likely to be discharged home and 4.9 times more likely to result in in-hospital death than the average of all inpatient nonmaternal/non-neonatal stays.⁴

The MQii has developed and tested four electronic clinical quality measures (eCQMs). These four eCQMs address four of the major stages of the Nutrition Care Process (NCP) including screening of all patients admitted to the hospital usually performed by nursing staff, completing a full nutrition assessment by a registered dietitian for patients screened as at-risk of malnutrition, the development of a nutrition care plan based on the dietitian's recommendations and finally the documentation of a malnutrition diagnosis by the clinician in

¹ Chima CS, et al. Relationship of nutritional status to length of stay, hospital costs, and discharge status of patients hospitalized in the medicine service. J Am Diet Assoc. 1997; 97(9): 975-8.

²Zdrowski CD, et al. Malnutrition in sub-acute care. Am J Clin Nutr. 2002; 75: 308-313.

³ Correia MI, et al. The impact of malnutrition on morbidity, mortality, length of hospital stay and costs evaluated through a multivariate model analysis. Clin Nutr. 2003; 22(3): 235-9.

⁴ Weiss AJ, Fingar KR, Barrett ML, Elixhauser A, Steiner CA, Guenter P, Brown MH. Characteristics of Hospital Stays Involving Malnutrition, 2013. HCUP Statistical Brief #210. September 2016. Agency for Healthcare Research and Quality, Rockville, MD. <u>http://www.hcup-us.ahrq.gov/reports/statbriefs/sb210-Malnutrition-Hospital-Stays-2013.pdf</u>.

the patient's medical record. Value sets have been established in the Value Set Authority Center for use in the Malnutrition eCQMs.

Malnutrition Value Sets

- Malnutrition Risk Screening Grouping Value Set (OID: 2.16.840.1.113762.1.4.1095.40)
- Malnutrition Screening At Risk SNOMEDCT Value Set (OID: 2.16.840.1.113762.1.4.1095.38)
- Malnutrition Assessment Grouping Value Set (OID: 2.16.840.1.113762.1.4.1095.29)
- Nutritional Status Severely Malnourished Grouping Value Set (OID: 2.16.840.1.113762.1.4.1095.43)
- Nutritional Status Moderately Malnourished Grouping Value Set (OID: 2.16.840.1.113762.1.4.1095.47)
- Malnutrition Diagnosis Grouping Value Set (OID: 2.16.840.1.113762.1.4.1095.55)

We recommend inclusion of these Malnutrition eCQMs in upcoming Quality Measurement Guidance. Due to the need for implementation guidance in all eCQMs, we request additional Implementation Specifications development for EHR vendors and implementers who wish to utilize accurate clinical data documentation as a component of data collection for eCQMs.

Recommendations

Our specific requests are highlighted below. The following table, developed by the Academy of Nutrition and Dietetics, provides an overview of nutrition content in health IT standards.

- Include Nutrition Status as an expected component of patient-specific content in health IT. This is supported by a Value Set in VSAC and across multiple other HL7 standards, including transitions of care. All other relevant areas of a patient's ability to perform daily living activities are included (physical activity, mobility, etc.)
- 2. Provide support for creation of an HL7 Implementation Specification for the successful reporting of eCQMs.
- 3. Provide nutrition specific content identified in our comments as "Applicable Starter Sets" and "Starter Sets" for nutrition related content in the ISA.
- 4. Provide additional support for pilot testing and guidance of key health IT standards, such as the C-CDA R2.1 STU. Due to the comprehensive content in the R2.1 STU, there remains a need for testing, refinement and guidance that will lead to widespread implementation.

We appreciate your consideration of our comments. For additional technical guidance on these recommendations we direct you to the 2017 Interoperability Standards Advisory comments submitted by the Academy of Nutrition and Dietetics.

Please feel free to also contact us at info@defeatmalnutrition.today if you have any questions or if you need any additional information.

Sincerely,

DefeatMalnutrition.Today

TABLE

Nutrition in Health IT Standards Summary

The Health Level Seven International once quoted, "successful semantic interoperability requires vocabularies to be harmonized across all standards and implementation guides that express the same concepts."

Much work has been done in the area of nutrition to develop standards and value sets that support the goals of interoperability. Nutrition domain experts have worked within HL7 to develop and incorporate the Nutrition Care Process and related nutrition content (including Nutrition Care Process Terminology developed in 2004) into many balloted standards.

The HL7 EHR-System Electronic Nutrition Care Process Record System (ENCPRS) Functional Profile, <u>Release 1</u> identifies critical capabilities for the performance of nutrition services utilizing EHR systems. The normative <u>HL7 V3 Domain Analysis Model: Diet and Nutrition Orders, Release 2</u> provides a detailed information model for the exchange of nutrition orders including oral diets, enteral nutrition (tube

feeding and infant formula) and oral nutritional supplements which along with food allergies, food intolerances and food preference information are required to safely feed all patients and to effectively treat those who are malnourished.

Value sets in the Value Set Authority Center covering nutrition therapy diet intervention include:

- Food and nutrient delivery (OID 2.16.840.1.113762.1.4.1095.2)
- Adult and pediatric enteral formula products (OID 2.16.840.1.113762.1.4.1095.16, 2.16.840.1.113762.1.4.1095.5, OID 2.16.840.1.113762.1.4.1095.17)
- Modular enteral components (OID 2.16.840.1.113762.1.4.1095.7)

These represent the collaborative work of nutrition, vocabulary and HL7 modeling experts where progress has been reviewed over the course of several HL7 Working Group Meetings in the past few years. We encourage all EHR vendors to align their nutrition content and documentation with these standards including the structured content and terminology value sets that can populate the Nutrition section-level templates that are part of C-CDA, R2.1, as well as the proposed Malnutrition -measures. Nutrition content within HL7 standards are included in a variety of different areas, as nutrition care transects all areas of care and treatment plans for individuals.

Nutrition content integrated into multiple health IT standards, (names modified for simplicity):

- 1. Nutrition Diet/Nutrition Orders Domain Model
- 2. Nutrition Diet/Nutrition Orders Clinical Messaging
- 3. Food and Medication Preferences
- 4. Allergies and Intolerances Domain
- 5. Fast Healthcare Interoperability Resource Nutrition Orders
- 6. Pressure Ulcer Prevention

- 7. Child Health Developmental Screening and Reporting Profile
- 8. Consolidated Clinical Document Architecture (C-CDA) R2.1 (Transitions of Care)
- 9. Behavioral Health
- 10. Personal Health Record
- 11. EHR Nutrition Profile
- 12. Physical Exercise Domain Analysis Model
- 13. Care Provision; Assessment Scales
- 14. IHE Healthy Weight Profile

HL7 Standard	Description of nutrition content
HL7 EHR-System Electronic Nutrition	The ENCPRS Functional Profile provides high-level requirements
Care Process Record System (ENCPRS)	necessary for using electronic health record data for Dietetics and
Functional Profile, Release 1	Nutrition Practice using the Nutrition Care Process and further defines
(HL7 ENCPRS-FP)	the required nutrition data necessary to support data collection for
	both patient care and dietetics and nutrition practice-based research.
	We encourage all EHR vendors to review their existing nutrition
	content and incorporate these critical functions. Into their products.
HL7 Domain Analysis Model: Diet and	The Diet and Nutrition Orders DAM provides the information model
Nutrition Orders, Release 2	for the electronic transmission and exchange of nutrition orders
	including oral diets, enteral nutrition (tube feeding and infant
	formula) and oral nutritional supplements which along with food
	allergies, food intolerances and food preference information are
	required to safely provide inpatients or residents with nutritionally
	appropriate foods. Terminology examples referencing value sets in
	VSAC and SNOMED CT US Extension are included. The following
	standards were informed by and conform to this work: V3 Nutrition
	Orders Clinical Messages, V3 Food and Medication Preferences, and
	FHIR NutritionOrder resource.
HL7 Version 3 Domain Analysis Model:	The Allergy and Intolerance DAM creates a standard model to support
Allergy and Intolerance, Release 1	documenting and exchanging allergy and intolerance data within
Allergy and intolerance, Release 1	
	institutional electronic health records along with a proposed model to
	share this information with other systems including Personal Health
	Records. It outlines a clear set of use cases covering drug, food,
	device and environmental adverse reactions to support the C-CDA,
	FHIR, CDS and vMR. It allows for the creation of value sets to
	standardize the substances and products associated with adverse
	reactions. Ongoing work within the HL7 Patient Care Work Group
	seeks to create value sets to improve functionality of existing "allergy
	lists" within EHRs. The Patient Care WG has compiled multi-
	institutional data from over 40 million patient's food allergy
	frequency data. Extensive work to submit a comprehensive list of
	foods and food categories to the Substance hierarchy of SNOMED-CT
	has been completed. We request that all EHR vendors utilize the
	collaboration of this WG and utilize a Value Set to be created by the
	HL7 Patient Care Work Group in the near future. The status of this
	work can be referenced at: Project Summary for Allergy and
	Intolerance Substance Value Set(s) Definition Informative.
HL7 FHIR - NutritionOrder (Request)	A request to supply a diet, formula feeding (enteral) or oral nutritional
Resource	supplement to a patient/resident. The NutritionRequest resource
(STU 3 Sept 2016 Ballot)	describes a request for oral diets (including general diets such as
	General Healthy diet, or therapeutic diets such as Consistent

HL7 Standard	Description of nutrition content
	Carbohydrate, 2 gram Sodium, or Fluid Restricted), oral nutrition supplements (such as nutritionally formulated pre-packed drinks), enteral nutrition (tube feedings) and infant formula which govern the distribution of food and nutritional products used to feed patients within an in-patient setting. These nutrition orders inform healthcare personnel and caregivers about the type, texture, and/or quantity of foods that the patient should receive or consume. Note: This resource was tested as part of an educational session demonstration at HIMSS16—Nutrition on FHIR: Burning Calories and More for your EHR. http://www.himssconference.org/sites/himssconference/files/pdf/18 <u>5.pdf</u>
<u>HL7 Version 3 Standard: Diet and</u> <u>Nutrition, STU Release 1</u>	The V3 Nutrition Orders standard is a universal realm messaging specification intended to standardize the electronic transmission and exchange of nutrition orders including oral diets, enteral nutrition (tube feeding and infant formula requirements) and nutritional supplements in health care facilities across the continuum of care. It was informed by and conforms to the Domain Analysis Model: Diet and Nutrition Orders standard.
<u>HL7 Personal Health Record System</u> <u>Functional Profile</u>	The Personal Health Record System Functional Model specifies the features and functions are necessary to that enable an individual to manage information about his or her healthcare within a PHR and exchange that information with other systems including EHR systems, payer/insurer systems and other collaborative care systems. The functions include activities such as managing wellness, prevention and encounters. Nutrition-related features and functions are outlined in PH 2.5.11 include capabilities to allow an individual to record and monitor food and nutrient intake, track physical activity and exercise and include education and diet recommendations provided by a Registered Dietitian. These capabilities may be supported by data imports from wearables, activity trackers and other remote monitoring devices. Together, these functions are designed to encourage and allow an individual to participate actively in their healthcare and better access the resources that allow for self-education and monitoring.
<u>Consolidated Clinical Document</u> <u>Architecture R2.1</u>	Nutrition content is included in 7 C-CDA R2.1 transition of care documents, using a NEW Section Level template, three entry level templates and multiple care team specific templates such as the Plan of Treatment, Health Concerns, etc.The Nutrition Section (OID 2.16.840.1.113883.10.20.22.2.57) represents diet and nutrition information including special diet requirements and restrictions (e.g., texture modified diet, liquids only, enteral feeding). It also represents the overall nutritional status of the patient and nutrition assessment findings.The C-CDA 2.1 contains three entry level templates: Nutrition Assessment (OID 2.16.840.1.113883.10.20.22.4.138) represents the patient's nutrition abilities and habits including intake, diet requirements or diet followed.

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HL7 Standard	Description of nutrition content
	Nutrition Status Observation (OID 2.16.840.1.113883.10.20.22.4.124)
	Represents the overall nutritional status of the patient including
	findings related to nutritional status. The Nutrition Assessment
	supports the finding in the Nutrition Status Observation.
	<i>Nutrition Recommendation</i> (OID 2.16.840.1.113883.10.20.22.4.130) is an entry level template in the Plan of Treat Section and represents nutrition regimens (e.g., fluid restrictions, calorie minimum), interventions (e.g., NPO, nutritional supplements), and procedures (e.g., G-Tube by bolus, TPN by central line). It may also depict the need for nutrition education.
	Value sets are maintained in VSAC to support the section and entry level templates. In addition, the Academy plans to develop an HL7 C-CDA R2.1 Nutrition Specific Implementation Specification.
Pressure Ulcer Prevention Domain	This DAM represents information used in assessing pressure ulcer risk,
Analysis Model	including existing pressure ulcers. This work also includes preliminary work on interventions for pressure ulcers. Nutrition-specific content supports the care involving increased nutritional needs in individuals with pressure ulcers.
Developmental Screening Derived	This work is designed to assist children's healthcare providers and
Domain (Child Health) Profile and the	associated IT vendors to create functionality that ensures safe and
EHR Child Health Functional Profile	reliable care of children through the effective use of information
Release 1	technology. Nutrition specific content necessary for the
	developmental needs of children are included.
Terminology Harmonization in Exercise	This NEW work on exercise terminology development The goal of this
<u>Medicine and Exercise Science</u> (THEMES) Data Standards Project	project is to develop a Domain Analysis Model that will address major concept, data elements, and data interoperability barriers that have impeded the use of physical activity and exercise outcomes in translational research and in clinical applications.
	This work intends to harmonize and present Current terminologies used in clinical Cardiopulmonary Exercise Testing (CPET) derived from major texts and published guidelines used nationally and internationally, Exercise and physical activity terms used by national societies such as the American Thoracic Society, American College of Sports Medicine, and the American Heart Association, Cystic Fibrosis Foundation, etc., and Exercise and physical activity variables used in large data sets associated with clinical trials (e.g., NHANES, CARDIA, Project Healthy). While nutrition per se is not in scope, this work supports evidence based exercise guidance which align with wellness and
HL7 Version 3 Domain Analysis Model:	The goal of this DAM is to improve the health of at-risk populations by
Behavioral Health Record, Release 2	improving care coordination between specialty behavioral health, primary care, and related human service providers, through systems interoperability. The content in this DAM assumes nutritionist
	intervention in the care of patients with behavioral health needs and
	that nutrition requirements of humans for proper health and
	development are addressed. Content pertaining to government food assistance programs is included.

HL7 Standard	Description of nutrition content
Provision; Assessment Scales, Release	These require a strict precision to naming, coding, and representing
1	them in health care information technology. Nutrition Assessment
	instruments referenced include the Mini-Nutritional Assessment;
	additional validated instruments are available.
Integrating the Healthcare Enterprise	Childhood obesity surveillance systems utilize either measured (e.g.
(IHE) Healthy Weight Profile	NHANES) or parent/self-report height and weight to calculate BMI.
	The IHE Healthy Weight (HW) profile established methods to capture
	and communicate this information in a structured way not only for
	public health surveillance system, but also addresses care
	management for healthy weight clinical assessment and
	interventions. This standard utilizes the Clinical Document
	Architecture standard. The Academy participated in a multi-
	collaborative session at the HIMSS Interoperability Showcase in 2014
	which demonstrated nutrition inclusion in a Healthy Weight Plan,
	created and shared by physician, patient and nutritionist via the
	Referral Note using the C-CDA R2.0 DTSU.